

# Teton County City of Choteau Flood Risk Review Meeting

October 25, 2023, 10am-11am

## Agenda

- Introductions
- What are floodplain maps and why are they important
- Existing community floodplain maps
- Current project
- Development and Regulations
- Next steps
- Discussion

# PROJECT PARTNERS

Teton County 

City of Choteau 

Department of Natural Resources and Conservation 

Federal Emergency Management Agency  **FEMA**

## DNRC Contractors:

**Topography/LiDAR** – NV5 

**Survey** Morrison-Maierle 

**Hydrology**- USGS and Michael Baker, Int.

 **Michael Baker**  
INTERNATIONAL

## Hydraulic Analysis and Floodplain Mapping

Muddy Creek, Deep Creek, & Tributaries- DOWL

  
INSPIRATION • INNOVATION • INTEGRITY

Sun River & Tributaries- RESPEC 

Teton River & Tributaries- Great West

  
Great West  
ENGINEERING®

# IDENTIFYING RISK THROUGH MAPPING

CHOTEAU HIT

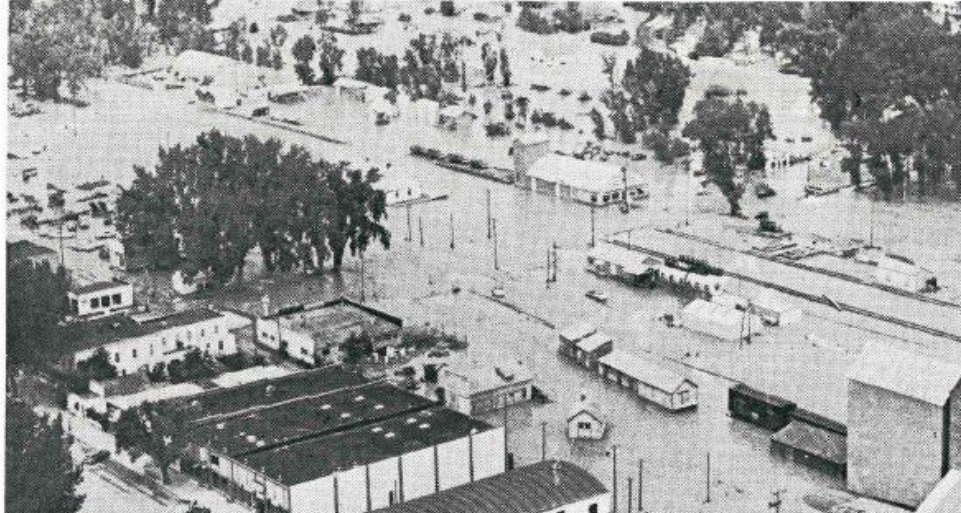
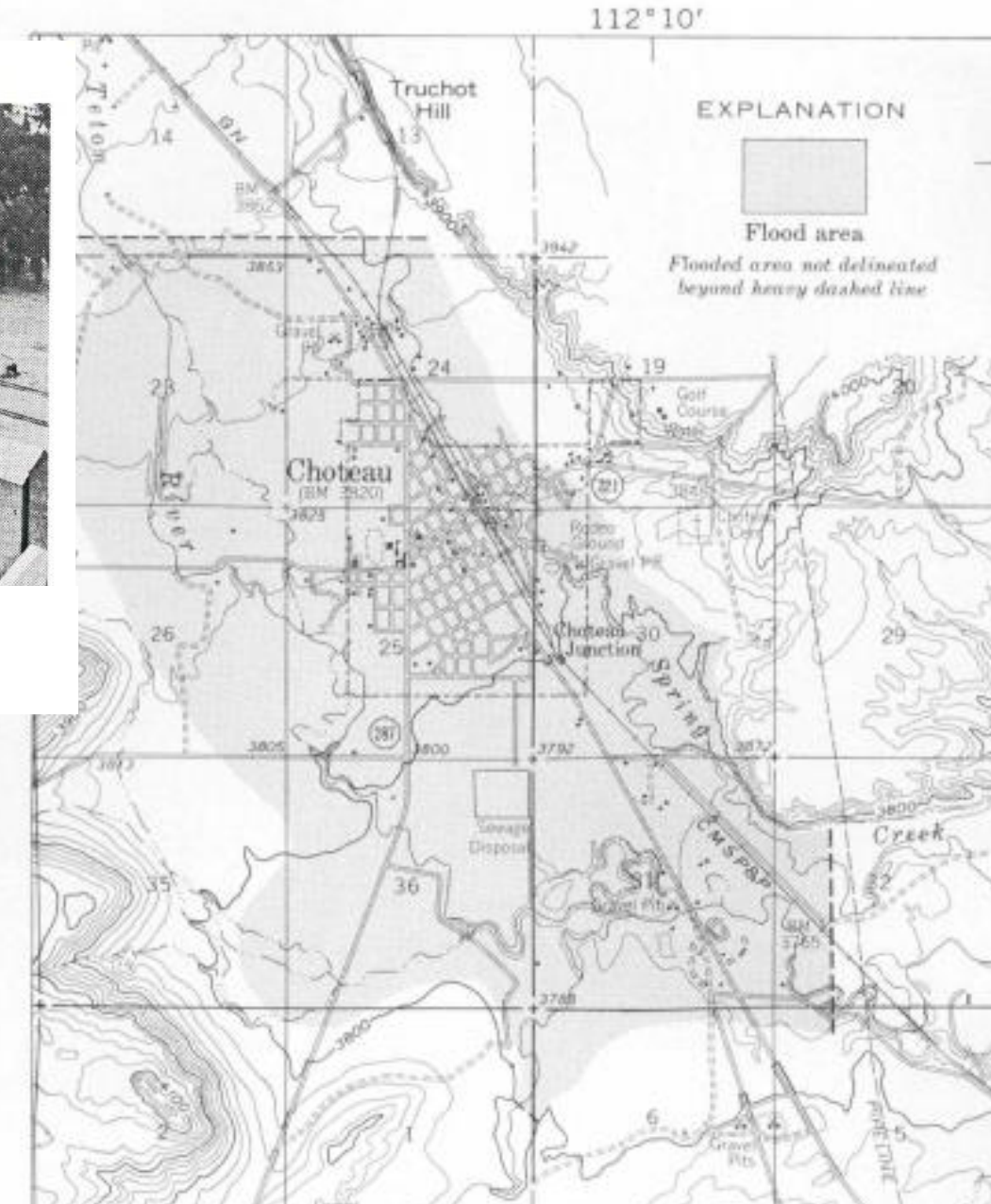
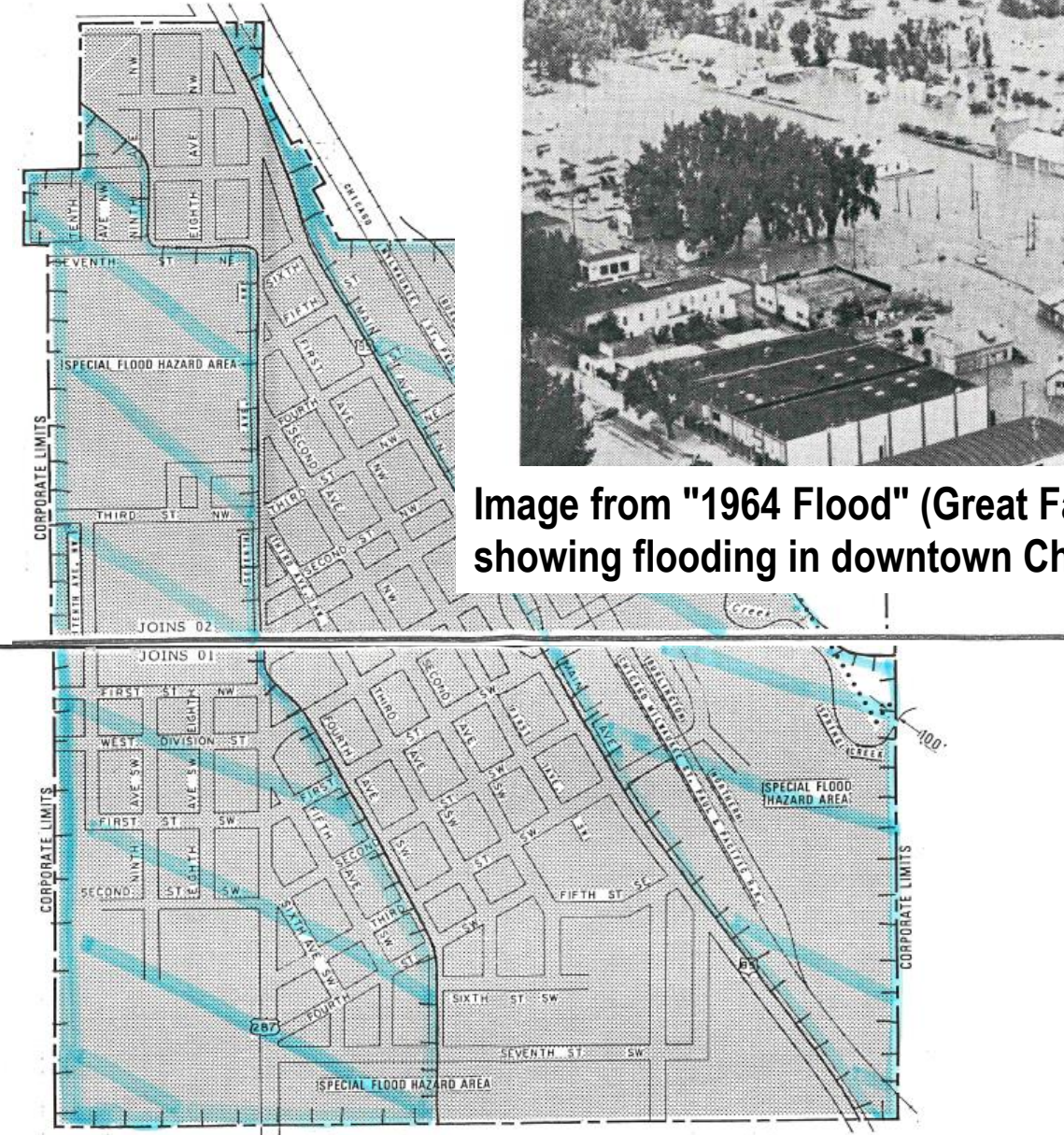


Image from "1964 Flood" (Great Falls Tribune) showing flooding in downtown Choteau



USGS estimated Flood Extents in Choteau (1964)

## Floodplain Maps Flood Insurance Rate Maps (FIRMs)

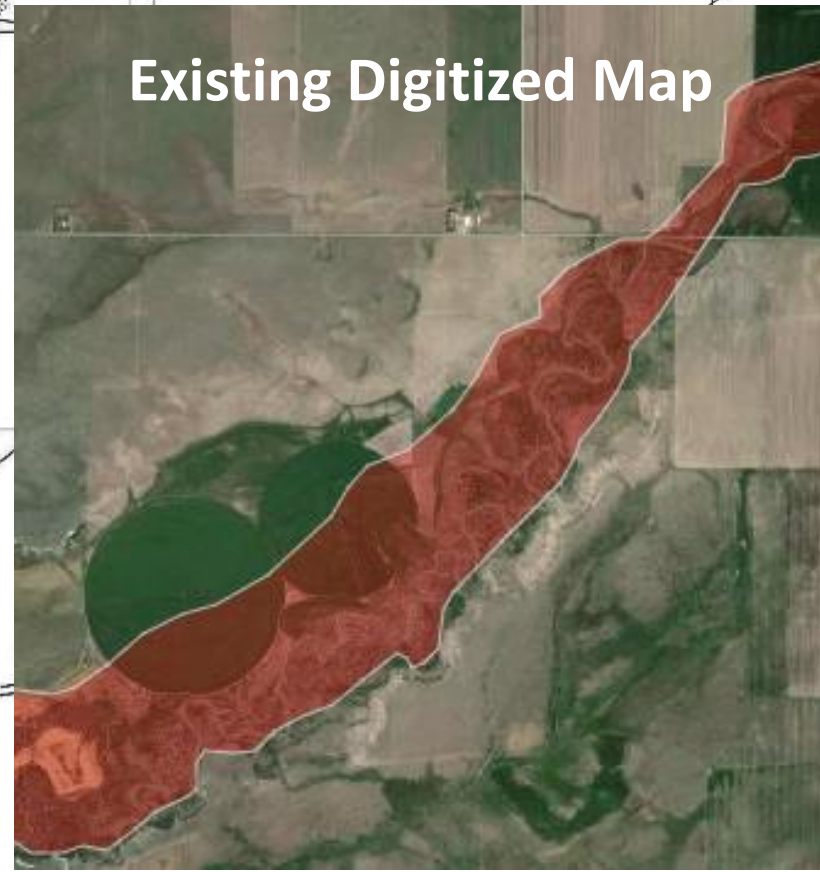
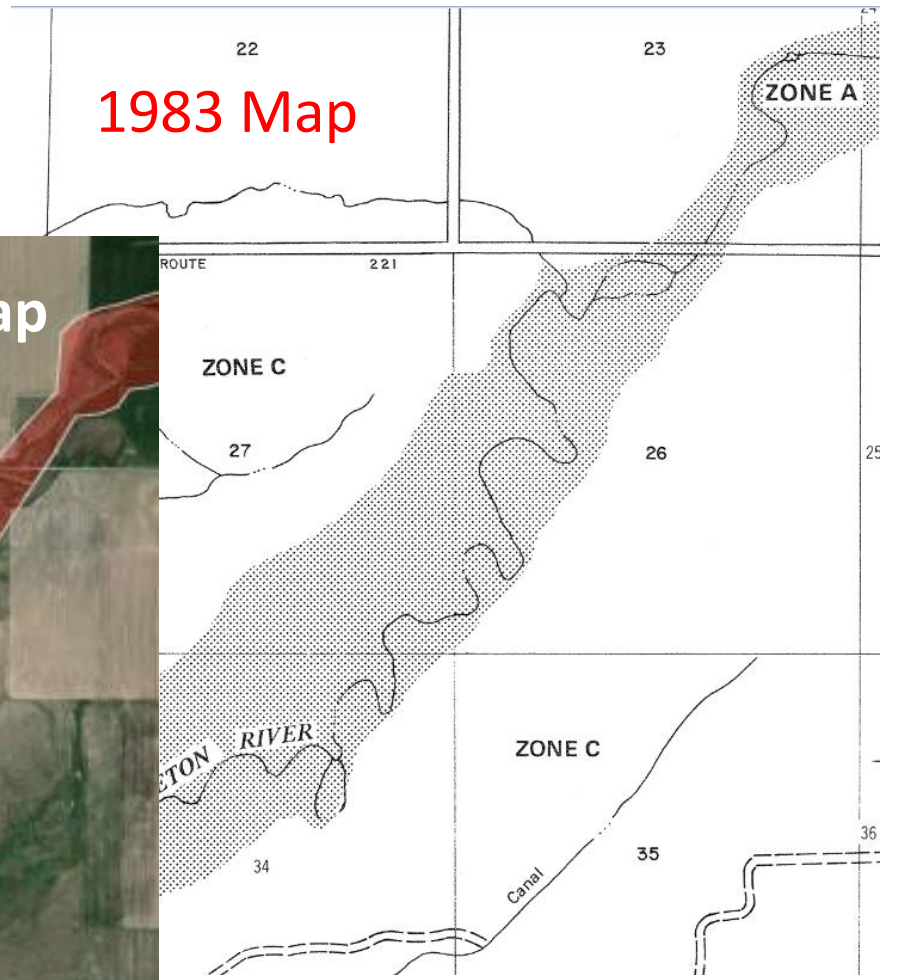
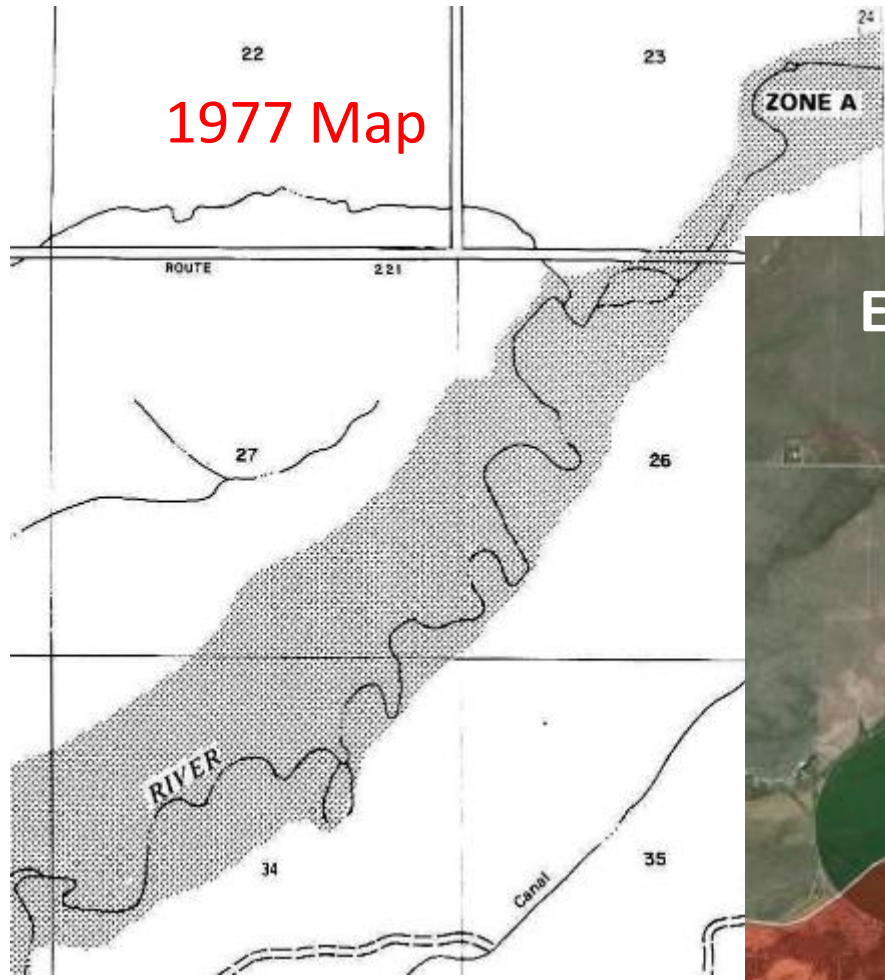
Used for various purposes

- Local floodplain regulations
- Local planning (growth and development)
- Emergency Managers
- Sanitarians
- Mortgage companies
- Flood Insurance Premiums

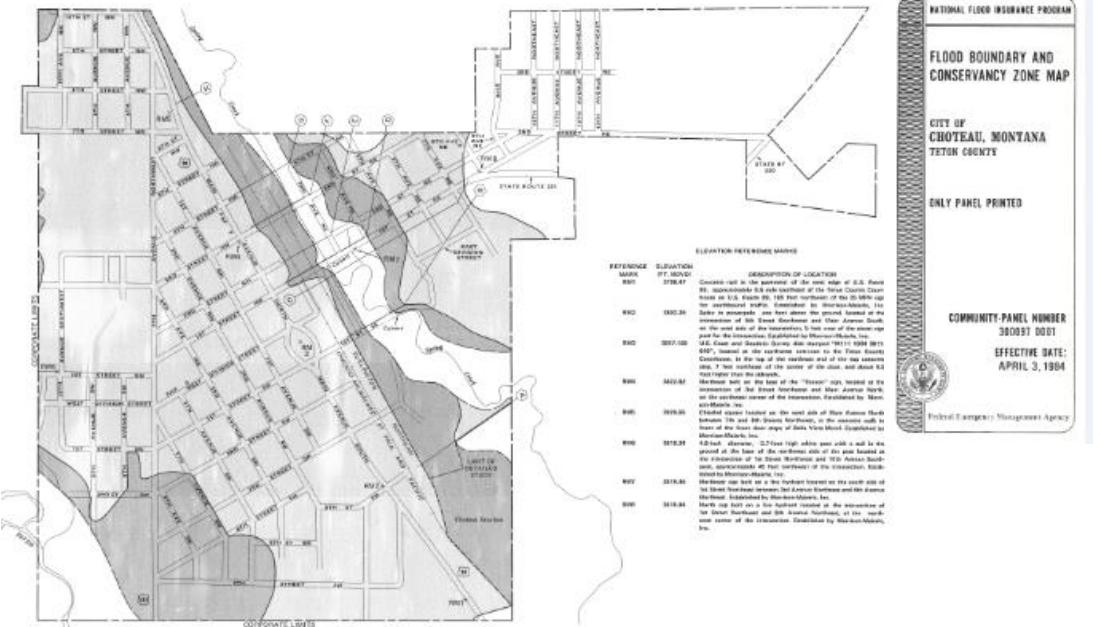
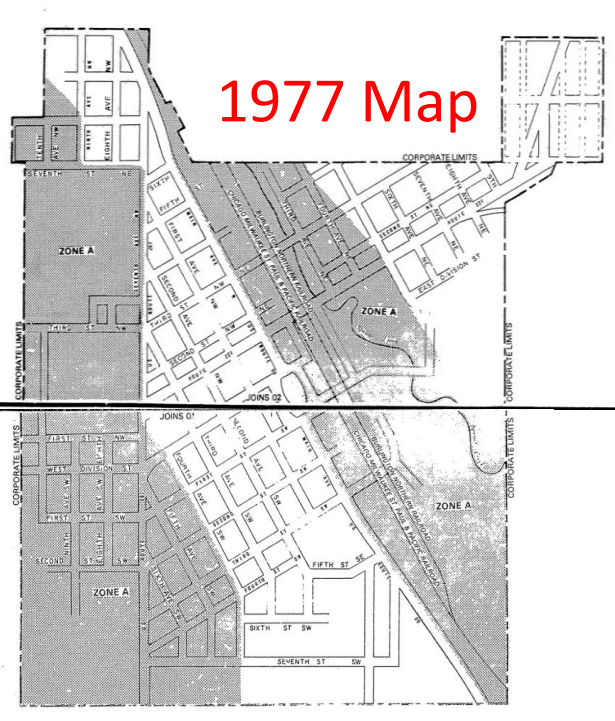
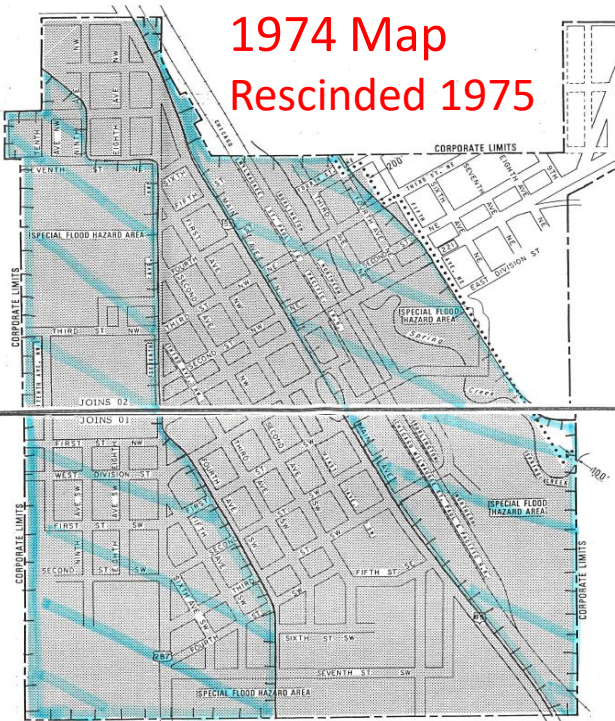
Need updating

- New data available
- Change in the area

# TETON COUNTY FLOODPLAIN MAPS

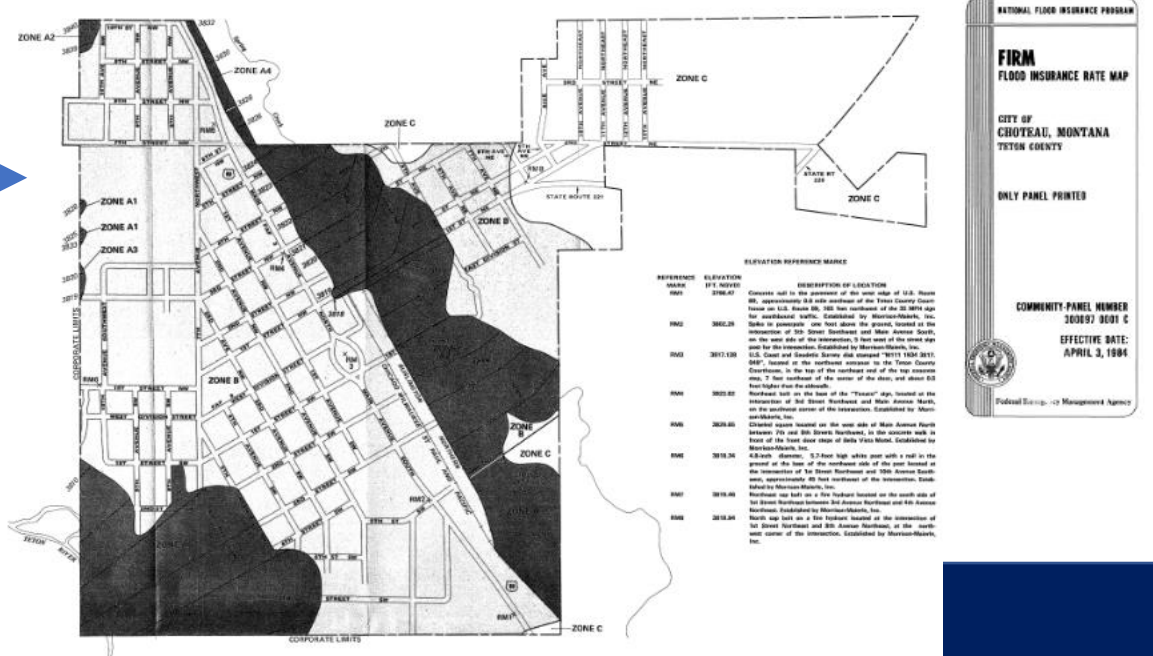


# CHOTEAU FLOODPLAIN MAPS



## 1983 Maps

- Early '80s flood studies:
  - Teton R (5.9 miles)
  - Spring Creek (1.6 miles)
  - Sun River (3.1 miles)



# PROJECT BACKGROUND AND PRODUCTS

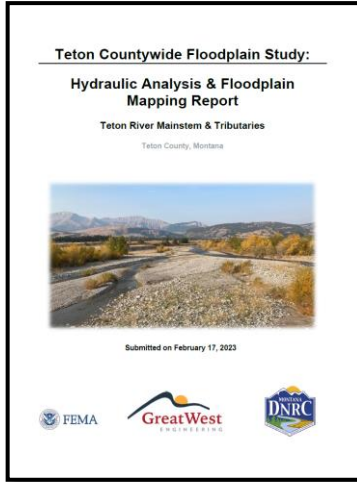
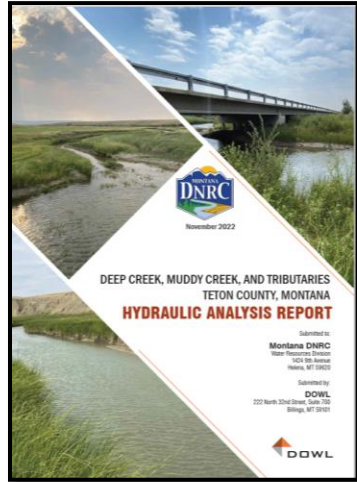
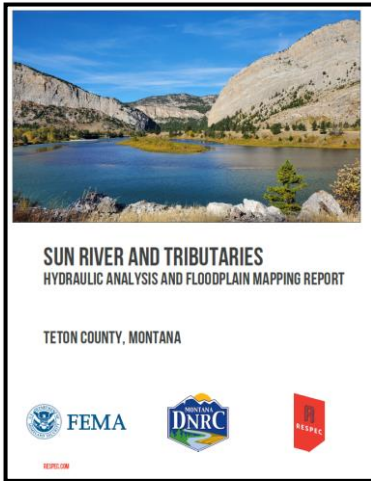
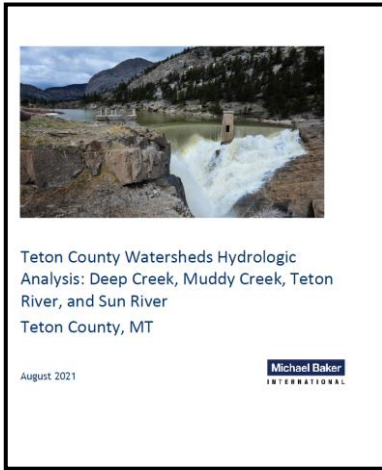
2020-Request and support for new mapping

2020-2021-Data Collection

2021-2023- Engineer modeling

2023-Draft data available

- Survey report
- Hydrology report
- Hydraulics reports



Teton County Planning Department  
P.O. Box 610  
Choteau, MT. 59422  
406 466-3130  
pwicks@tetoncountymt.gov

Steve Story, Chief Montana DNRC Water Operations 1424  
9th Ave  
P.O. Box 201601 Helena, MT 59620-1601

Dear Mr. Story,

Teton County supports DNRC's grant request to FEMA to update the flood studies and existing floodplain maps in our county. All of the mapped floodplains in our county are based off flood studies and information from the early 1980s. We support updating the floodplain studies to replace our existing maps, most of which are approximate-type maps with no flood elevation information.

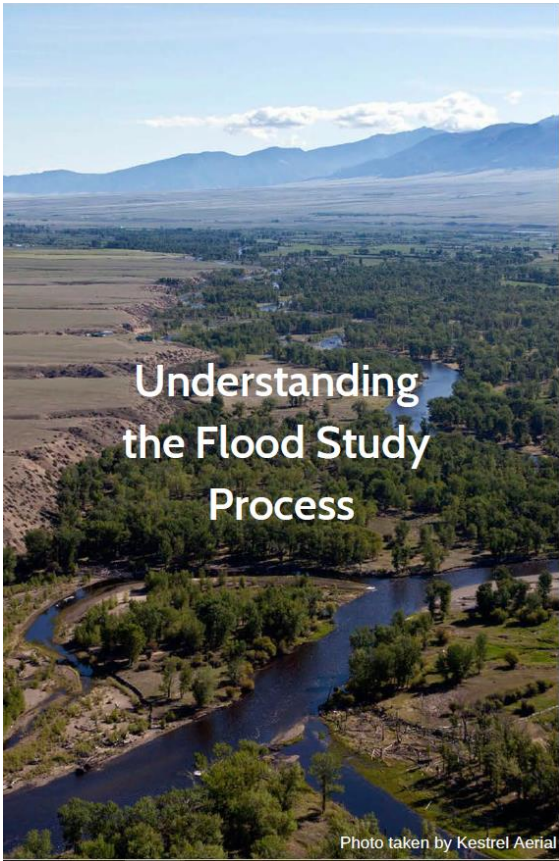
Updated studies with elevation information would help us better manage flood prone areas in the County and provide our landowners with more accurate and updated information.

Thank you for the opportunity to participate in this effort to update floodplain information in Teton County.

Sincerely,

Teton County Commissioners  
*James E. Hodyskin for Mayor Richard Sullivan*  
04/16/2020

# FLOODPLAIN MAPPING PROGRAM



## Flood Study Steps

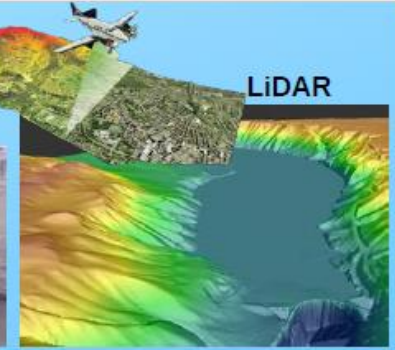
**Step 1 - Survey:** measurements are made of the topography around the river, along with any culverts, bridges, and road crossings. LiDAR uses an airplane to collect ground elevation over a large area, and ground survey supplements the airborne data.

**Step 2 - Hydrology:** determines how much water there will be in the river during a flood event. Data from stream gages will tell how many cubic feet of water per second the river will carry during the flood.

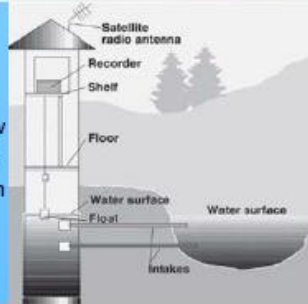
**Step 3 - Hydraulics:** once the first two steps are complete, calculations can show where the water will go during the flood. The elevation data is combined with the flood flow data to determine where the water will go when it overflows the channel.

**Step 4 - Mapping (delineation):** the results from step 3 are combined with the elevation data and official maps to see how far the water will spread out. The area shown to be underwater during the flood is the regulatory floodplain.

**Step 1 - Survey:** The type of the survey depends on the size of the study area and type of study.

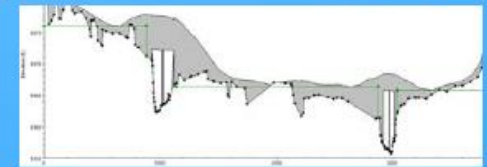
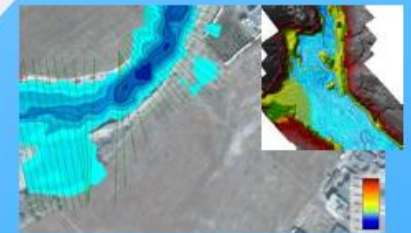


**Step 2 - Hydrology:** Stream gage stations are an important tool to determine flow rates. If nearby stream gages aren't available, gage data from a similar location is used to determine the flow rate.



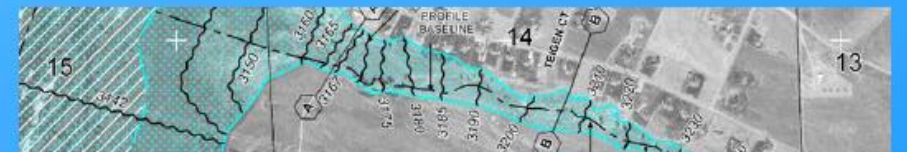
**Step 3 - Hydraulics:**

- 5 main components to the model
- 1) Hydrology (stream flow data)
  - 2) Cross Sections (measurements of the river bottom at key locations)
  - 3) Roughness (thickness of vegetation, land cover, etc determined by surveyors)
  - 4) Structures (road crossings, culverts, bridges, etc.)
  - 5) Downstream conditions



**Step 4 - Mapping (delineation):**

The result will be the floodplain boundary and a depth grid identifying the shallower and deeper areas of flooding.





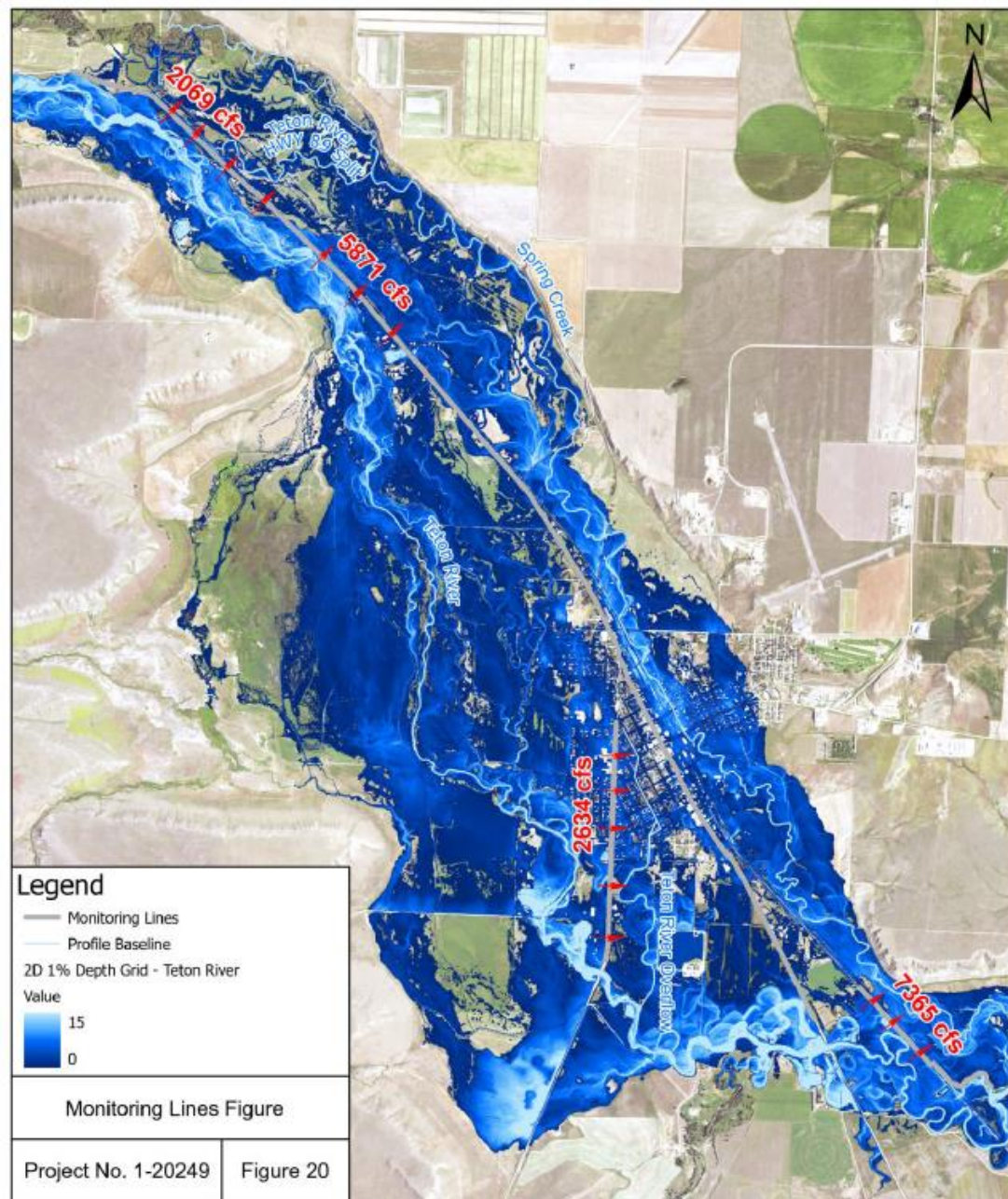
# Flows through Choteau

- Updated Hydrology shows flood flows are greater than what the original FIS shows.  
Table 5 in the Hydrology report- original 16,000 cfs new 23,181 cfs

Table 5. Comparison of peak flow values from effective FIS to results from this study.

| Baker Node (or USGS Station ID if gaged site) | Location Description                 | Peak Flood Frequency Source                 | Drainage Area (mi <sup>2</sup> ) | Peak Flow (cfs)              |                             |                             |                              |                                | Methodology  |
|---|--------------------------------------|---|----------------------------------|------------------------------|-----------------------------|-----------------------------|------------------------------|--------------------------------|--|
|   |                                      |   |                                  | 10% Annual Chance<br>10-year | 4% Annual Chance<br>25-year | 2% Annual Chance<br>50-year | 1% Annual Chance<br>100-year | 0.2% Annual Chance<br>500-year |  |
| TR-99.7                                       | Teton River above Choteau            | USGS 2021 Peak Row Analysis                 | 164                              | 3,342                        | 7,737                       | 13,857                      | 23,181                       | 64,884                         | Linear interpolation between Dutton and Strabane gages   |
|   |                                      | Teton County Effective FIS (Effective 1983) | 221                              | 3,400                        | (1)                         | 10,000                      | 16,000                       | 45,900                         | Regression Analyses performed on 10 gages in the general area.   |
| TR-90.1                                       | Teton River at US 287                | USGS 2021 Peak Row Analysis                 | 181                              | 3,397                        | 7,831                       | 13,977                      | 23,342                       | 65,312                         | Linear interpolation between Dutton and Strabane gages   |
|   |                                      | Teton County Effective FIS (Effective 1983) | 221                              | 3,400                        | (1)                         | 9,540                       | 15,200                       | 38,100                         | Regression Analyses performed on 10 gages in the general area. Reduction in flow due to overflow into Spring Creek drainage  |
| TR-85.2                                       | Teton River downstream of Deep Creek | USGS 2021 Peak Row Analysis                 | 475                              | 4,003                        | 8,837                       | 15,238                      | 25,019                       | 69,777                         | Linear interpolation between Dutton and Strabane gages   |
|   |                                      | Teton County Effective FIS (Effective 1983) | 447                              | 5,000                        | (1)                         | 14,040                      | 21,200                       | 62,500                         | Regression Analyses performed on 10 gages in the general area. Reduction in flow due to overflow into Spring Creek drainage  |
| USGS 06085800                                 | Sun River at Simms                   | USGS 2021 Peak Row Analysis                 | 1,296                            | 12,800                       | 19,000                      | 24,800                      | 31,500                       | 52,100                         | MOVE3 record extension. From 38 peak flow events at-site to 86 events.   |
|   |                                      | Teton County Effective FIS (Effective 1983) | 1,224                            | 12,000                       | (1)                         | 24,500                      | 38,000                       | 100,000                        | LP III Analysis (Bulletin 17A) from 25 yrs of record.  |
| SPC-3-5.3                                     | Spring Creek at Choteau              | Regression Analyses                         | 5.6                              | 213                          | 398                         | 591                         | 822                          | 1,670                          | StreamStates regression equations.   |
|   |                                      | Teton County Effective FIS (Effective 1983) | 5.6                              | 375                          | (1)                         | 1,100                       | 1,700                        | 8,075                          | Rainfall-runoff methods. Cross checked against regional runoff methods, found to be close enough to appropriately represent flood risk from Spring Cr. May require incorporation of Teton River overflows into Spring Creek. |

Notes: (1) data not provided



**Draft/Preliminary Floodplain Mapping**  
To search by address, click the magnifying glass to the right. To navigate, use a mouse or the (+) and (-) signs. The flood hazard information in this section is currently a **draft/preliminary** product. It only includes Teton County. The draft/preliminary floodplain designations are undergoing public review and are based on updated flood study information.

**Draft Special Flood Hazard Area**

- 100-Year Floodplain (1% Annual Chance)
- Floodway
- 500-Year Floodplain (0.2% Annual Chance)

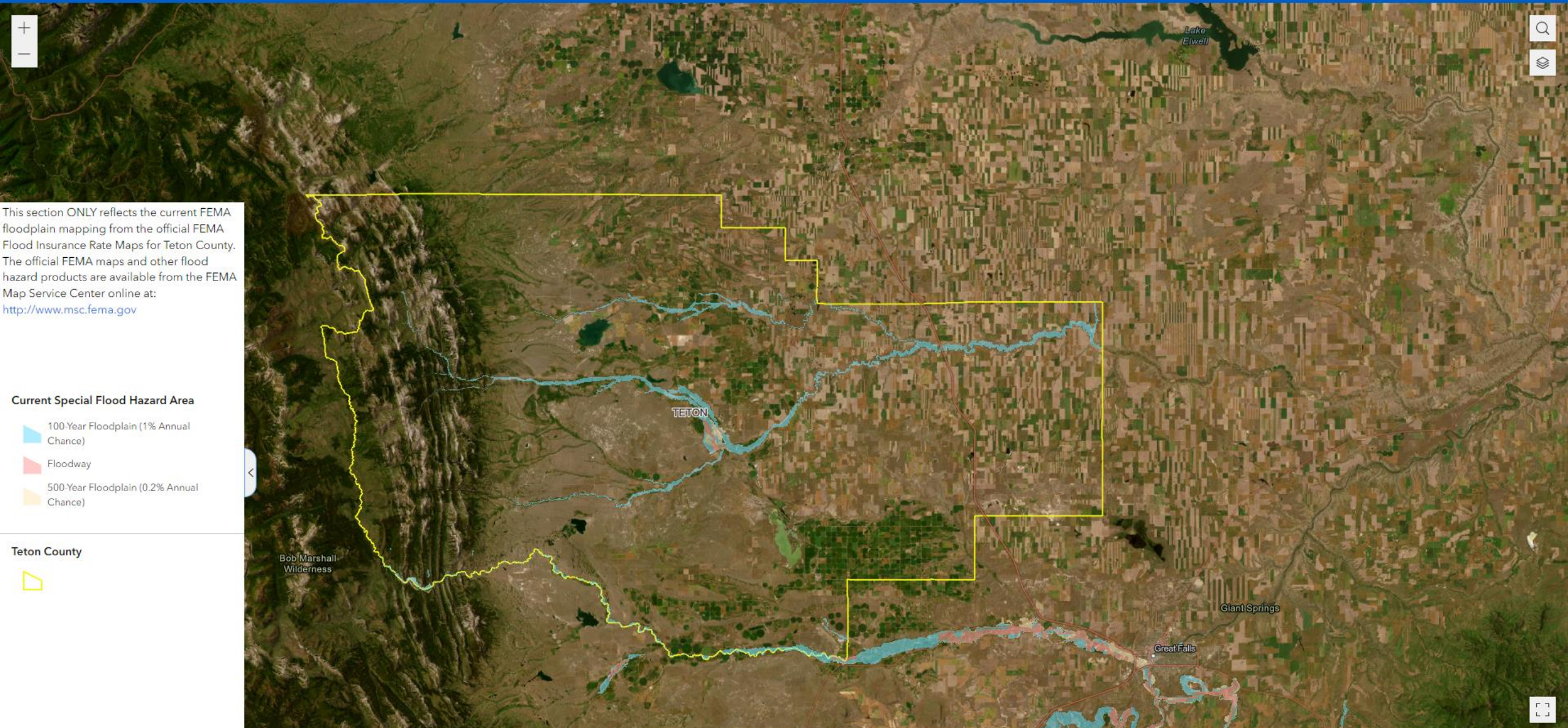
**FEMA Effective Mapping**

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**Teton County**




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This section ONLY reflects the current FEMA floodplain mapping from the official FEMA Flood Insurance Rate Maps for Teton County. The official FEMA maps and other flood hazard products are available from the FEMA Map Service Center online at: <http://www.msc.fema.gov>

### Current Special Flood Hazard Area

-  100-Year Floodplain (1% Annual Chance)
-  Floodway
-  500-Year Floodplain (0.2% Annual Chance)

### Teton County



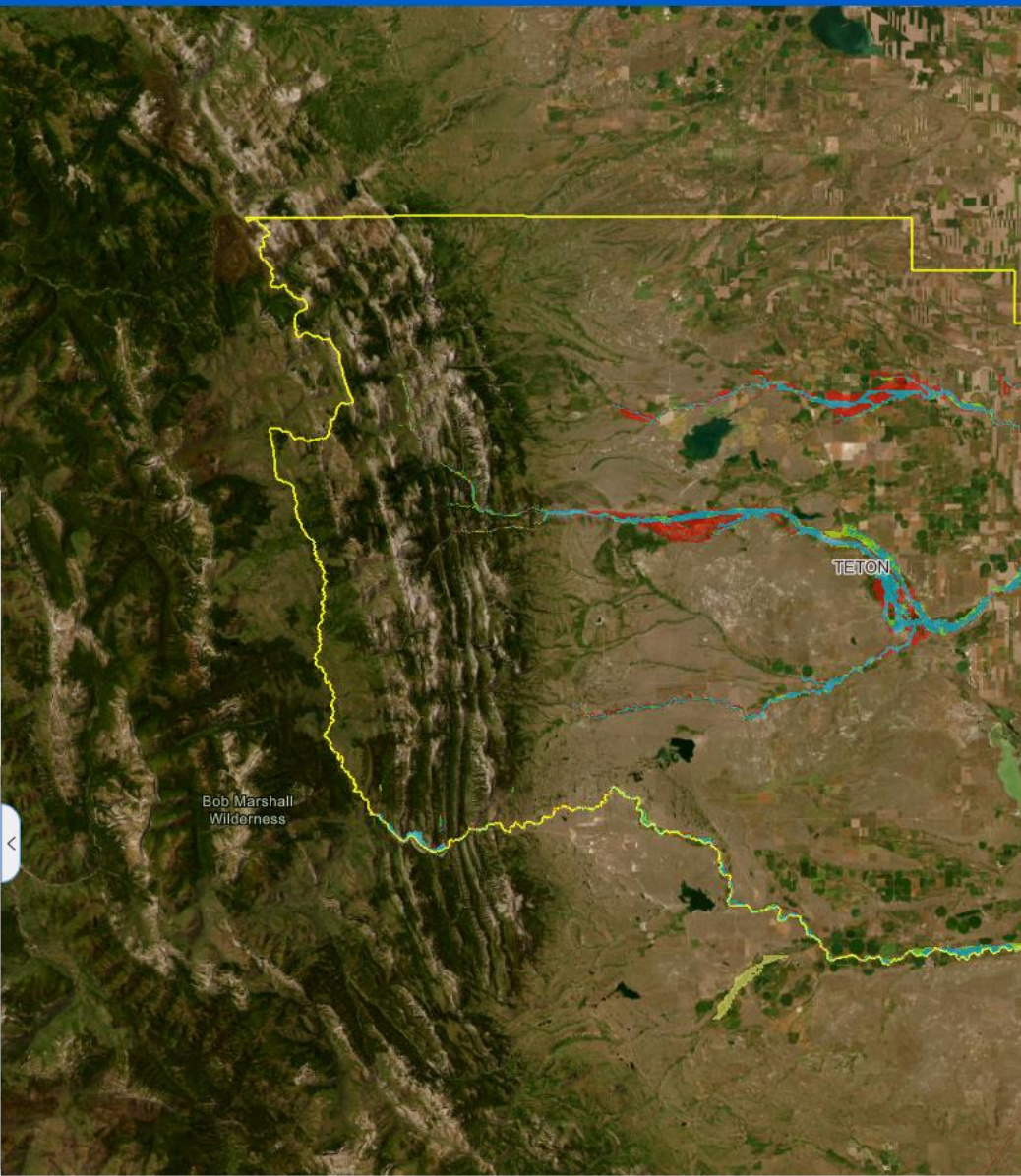
This section compares the proposed 100-Year (1% Annual Chance) floodplain mapping to the **current FEMA 100 year (1% Annual Chance) Floodplain maps in Teton County**. The 100-Year Floodplain is considered to have a HIGH flood risk, it is the area expected to be inundated by a flood event having a 1% chance of being equaled or exceeded in any given year.

**Floodplain Changes**

- Land Added To FEMA Floodplain
- Land Removed from FEMA Floodplain
- Unchanged

**FEMA Effective Mapping**

**Teton County**



| Choteau     | Changes to Floodplain Area (Acres)           |       |         |
|-------------|--|-------|---------|
|             | No Change                                    | Added | Removed |
| SFHA (1%AC) | 162.6  | 248.4 | 40.5    |
| Floodway    | 60.6   | 67.8  | 2.5     |
|             | Structure count -Structures Over 400 sq. ft  |       |         |
|             | No Change                                    | Added | Removed |
| SFHA (1%AC) | 134  | 377   | 63      |
| Floodway    | 49   | 81    | 1       |
|             | Structure count -Structures Under 400 sq. ft |       |         |
|             | No Change                                    | Added | Removed |
| SFHA (1%AC) | 6  | 12    | 3       |
| Floodway    | 4  | 1     | 1       |

| Teton Co.   | Changes to Floodplain Area (Acres)           |         |         |
|-------------|--|---------|---------|
|             | No Change                                    | Added   | Removed |
| SFHA (1%AC) | 28400.9                                      | 13173.7 | 6219.1  |
| Floodway    | 907.1  | 436.5   | 82.7    |
|             | Structure count -Structures Over 400 sq. ft  |         |         |
|             | No Change                                    | Added   | Removed |
| SFHA (1%AC) | 355  | 493     | 248     |
| Floodway    | 41   | 10      | 10      |
|             | Structure count -Structures Under 400 sq. ft |         |         |
|             | No Change                                    | Added   | Removed |
| SFHA (1%AC) | 22   | 21      | 18      |
| Floodway    | 2  | 1       | 0       |

Map navigation controls: zoom in (+), zoom out (-), home, and refresh.

Map navigation controls: search, layers, and full screen.

This section compares the proposed Floodway to the Floodway on the current FEMA maps in Teton County. **A floodway is the area within the 100-Year floodplain that must be kept free from new development so that the 100-Year flood can be carried without substantial increases in flood heights.** The Floodway will usually see the deepest and fastest water during a 100-year flood event.

### Floodway Changes

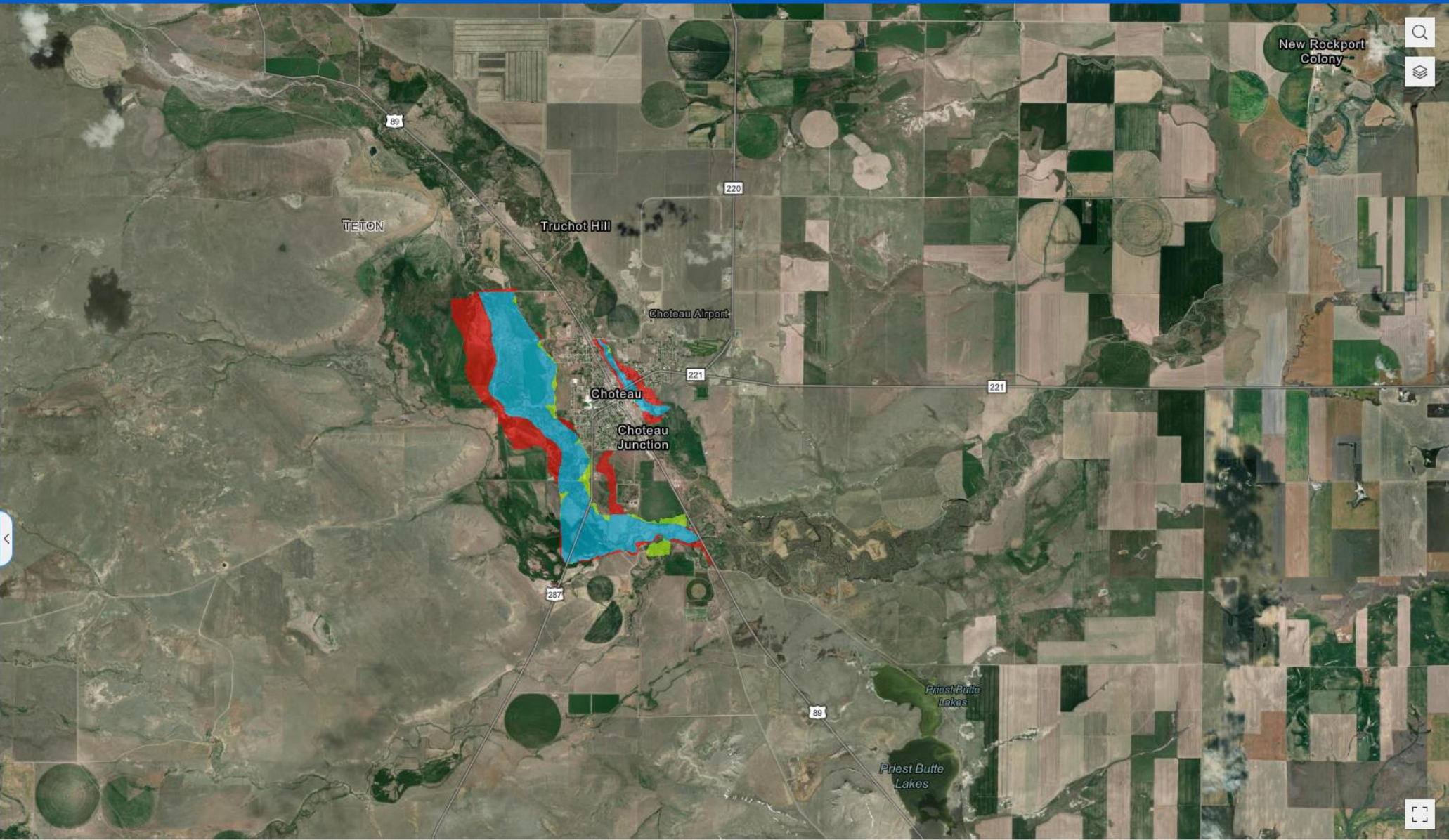
- Land Added to FEMA Floodway (Red)
- Land Removed from FEMA Floodway (Green)
- Unchanged (Blue)

### FEMA Effective Mapping

- Yellow

### Teton County

- Yellow outline



**Teton County & City of Choteau** have floodplain regulations that regulate development within the 100-year floodplain.

**Floodplain permits** are required for any manmade activities including construction and modifications to existing structures.



**Flood insurance** is mandatory for buildings with a federally backed loan in a high-risk flood zone.

**Flood insurance** is not mandatory in a lower risk zone but is highly recommended. Lenders can always require insurance in any zone.

**Flood insurance** is the best form of personal risk management and is an important form of economic protection against flooding.



# Rate Explanation Guide

FEMA's new rating methodology, **Risk Rating 2.0: Equity in Action**, considers specific characteristics of a building – the **Where, How, and What** – to provide a more modern, individualized, and equitable flood insurance rate. Understanding these characteristics helps to identify the building's unique flood risk and associated premium.

## WHERE It Is Built (Property Address)

FEMA uses the building's property address to determine flood risk for the property. The property address is used to determine:

- **A building's distance to flooding sources**, including the distance to the coast, ocean, rivers, and Great Lakes.
- **The ground elevation** where the building is located relative to the elevation of the surrounding area and the elevation of nearby flooding sources.
- **Other characteristics** such as the community where the building is located and how that relates to the Community Rating System discount or whether the building is on a barrier island.



## HOW It Is Built (Building Characteristics)

Knowing the physical characteristics of a building provides a deeper understanding of the building's individual flood risk and how it may impact premium. Relevant variables include:

### Building Occupancy

The type (and use) of the building being insured sets available coverage limits and determines what is covered as indicated in the policy form.

### Foundation Type

The foundation type provides important insight as to where the flood risk is likely to begin. For instance, risk varies based on whether a building's foundation is underground, at ground, or above ground.

### First Floor Height

Buildings whose first floor is higher off the ground have lower flood risk.

### Number of Floors

Buildings with more floors spread their risk over a higher area.



### Unit Location

Individual units on higher floors have lower flood risk than units on lower floors.

### Construction Type

Masonry walls perform better in different flooding events than wood frame walls.

### Flood Openings

Flood openings can lower a building's flood risk as they allow floodwaters to flow through a building's enclosure or crawlspace.

### Machinery & Equipment

Elevating above the first floor lowers the risk of damage to machinery & equipment covered in the policy.



## WHAT Is Built and Covered (Replacement Cost and Coverage)

The building's replacement cost value, the amount of coverage requested, and the deductible choices influence the insurance premium.



### Building Replacement Cost Value\*

Buildings with higher costs to repair generally result in higher losses, resulting in higher premiums.



### Building and Contents Coverage

Policies with higher coverage limits have higher potential loss costs, which lead to higher premiums. Building coverage and contents coverage amounts are selected separately.



### Building and Contents Deductible

Policyholders who choose higher deductibles are assuming more of the risk during a flood event, which can result in a lower overall premium. Choosing a higher deductible means policyholders will need to cover more of the cost to rebuild out of pocket.

\* The Building Replacement Cost Value used for rating does not affect the replacement cost value determined at time of loss.



# Project Timeline Teton County Floodplain Maps Update

## Estimated Completion date

| Completed 2021   | Completed 2023  | Late 2023 Draft data<br>Open Houses Spring 2024   | Mid- 2024 (est.) preliminary<br>Late 2024-Early 2025 (est.) appeal<br>period  | Mid 2026-Late 2026<br>(est.)                      |
|--|---|---|---|---|
| Measurements are made of the topography around the river, along with any culverts, bridges, and road crossings. LiDAR uses an airplane to collect ground elevation over a large area, and ground survey supplements the airborne data. Flood flow data determine how much water there will be in a river during a flood event. | The elevation and survey data are combined with the flood flow data to determine where the water will go when it overflows the channel and how far it will spread out. The area shown to be underwater and at high risk is mapped as the regulatory floodplain. | Draft data is delivered to the communities. Public open houses will be conducted for landowners to review the information Spring of 2024. | FEMA Preliminary Maps are produced and ready for public review and comment period. A second public open house is usually conducted to review the information. 90-day official comment & appeal period held. | FEMA Flood Insurance Rate Maps finalized.         |
| <b>Data gathering</b>  | <b>Engineering and floodplain modeling</b>  | <b>Draft Data available public review</b>   | <b>Preliminary Data public comment and appeal period</b>  | <b>Flood Insurance Rate Maps become effective</b> |

### Flood Study Conducted

4 steps of a flood study.

- 1) Survey & LiDAR
- 2) Hydrology (flood flow)
- 3) Hydraulics (engineering)
- 4) Mapping (delineation)

### Resiliency and Mitigation efforts

Once new maps become effective the community can determine what mitigation efforts it would like to pursue to reduce flood risks.

#### Public Review

A public open house will be held after draft data release and before preliminary map release.

During this time public comments are encouraged. There will be an official 90-day appeal period after the maps become preliminary.

### Community work

Update floodplain ordinance.

Prepare initiatives to reduce flood risk.

## NEXT STEPS



\*Photos From:  
Mineral County Open  
Houses



- Mitigation Technical Assistance
  - Develop high level flood risk reduction options that can be used to apply for grants
- Additional Survey work to “ground truth” draft elevations
  - Public areas i.e.(intersections, parks) not private residences or businesses
- Update project website with viewer link for public
- Prepare for open houses April 2024

# Discussion

